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LICENSING SUB-COMMITTEE SOUTH STREET JUNCTION WITH MARKET PLACE (TEN)

AGENDA

2.30 pm	Monday	Committee Room 3B -
2.30 μπ	9 July 2012	Town Hall

Members 3: Quorum 2

COUNCILLORS:

Peter Gardner (Chairman)
Denis Breading
Melvin Wallace

For information about the meeting please contact: James Goodwin - (01708) 432432 james.goodwin@havering.gov.uk

AGENDA ITEMS

1 APOLOGIES FOR ABSENCE AND ANNOUNCEMENT OF SUBSTITUTE MEMBERS

(if any) - receive

2 DECLARATION OF INTERESTS

Members are invited to declare any interest in any of the item on the agenda at this point of the meeting. Members may still declare an interest in an item at any time prior to the consideration of the matter.

3 CHAIRMAN'S ANNOUNCEMENT

The Chairman will announce details of the arrangements in case of fire or other events that might require the meeting room or building's evacuation.

- 4 REPORT OF THE CLERK (Pages 1 6)
- 5 REPORT OF THE LICENSING OFFICER (Pages 7 26)

Application for a Temporary Event Notice for a stall at the junction of South Street and the Market Place.

lan Buckmaster
Committee Administration & Member Support
Manager



LICENSING SUB-COMMITTEE

9 July 2012

Subject Heading: Procedure for the Hearing: Licensing

Report Author and contact details:

James Goodwin 01708 432432 e-mail: james.goodwin@havering.gov.uk

PROCEDURE FOR THE HEARING: LICENSING ACT 2003 (TEMPORARY EVENT NOTICE)

This is a hearing to consider an application for a temporary events notice under section 100 of the Licensing Act 2003. The Licensing Act 2003 (Hearings) Regulations 2005 will govern the arrangements for the hearing of the application now under consideration.

Members are advised that, when considering an application, the following options are available to them by virtue of the Licensing Act 2003, Part 3, section 35, paragraphs 3 and 4:

"Where relevant representations are made, the authority must

- (a) hold a hearing to consider them, unless the authority, the applicant and each person who has made such representations agree that a hearing is unnecessary, and
- (b) having regard to the representations, take such steps as it considers necessary for the promotion of the licensing objectives.

The steps are:

- a) modify the conditions of the licence
- b) reject the whole or part of the application

and for this purpose, the conditions of the licence are modified if any of them is altered or omitted or any new condition is added."

The Sub-Committee will also wish to note that, if none of these steps is required, the application must be granted.

Assuming that the Sub-Committee is satisfied that a hearing is required, then the following procedural steps are recommended. The Licensing Act 2003 (Hearings) Regulations 2005 will govern the arrangements for the hearing of the application

now under consideration. This report accords with the requirements of that Act and the Regulations, and in particular Regulations 21-25 (procedure at the hearing).

1. Membership of the Sub-Committee:

- 1.1 The Sub-Committee comprises three members of the Licensing Committee, with a quorum of two members. Unless there are objections, in the absence of three members, the hearing shall proceed with the quorum of two.
- 1.2 A members of the Licensing Committee will be excluded from hearing an application where he or she:
 - 1.2.1 has considered an application in respect of the premises in the previous 12 months as a Member of the Regulatory Services Committee: or
 - 1.2.2 is a Ward Councillor for the Ward in which the premises, subject to the application, are located; or
 - 1.2.3 is a Ward Councillor for a Ward which is likely to be affected by the application or;
 - 1.2.4 has a personal interest in the application.

2. Roles of other participants:

- 2.1 The Legal Advisor is not a party to the hearing. The role of the Legal Advisor is to provide legal advice relating to the application and submissions.
- 2.2 The Clerk is not a party to the hearing. The role of the Clerk is to record the hearing and the decisions of the Sub-Committee, and ensure efficient administration

3. Representation validation meeting:

- 3.1 Prior to this hearing, the Sub-Committee Chairman will have met the Legal Advisor and/or Clerk to determine whether further clarification is required of any issues contained in the application or any representation.
- 3.2 During this preliminary meeting no decision will have been made or discussion held regarding the substantive merits of the application or representations.

4. Location and facilities:

- 4.1 All hearings will be heard at the Havering Town Hall unless otherwise directed.
- 4.2 Interpreters will be provided by the Council on request, provided notice is given at least five working days before the hearing.

5. Notification of attendance:

5.1 The Chairman will enquire of the parties who is in attendance and the parties will indicate their names (and, where relevant, whom they represent). A register will be circulated before the commencement of the hearing on which the applicant, his/her advisers and companions and all interested parties (and/or their representatives) will be asked to record their attendance.

6. Procedural matters:

- 6.1 Prior to the commencement of the hearing, the Chairman of the Sub-Committee will orally inform the parties whether their applications to have certain people attend the hearing (e.g. witnesses) have been granted or refused. Note this relates to people other than those attending on behalf of a party in the capacity as a representative of the party.
- 6.2 Prior to the commencement of the hearing the Chairman of the Sub-Committee will outline the procedure to be followed at the hearing. This will normally be as follows:

Introduction of the application:

The Licensing officer will outline:

- details of the application and relevant representations received from the parties;
- relevant legislation;
- relevant Licensing Policy; and
- the time limit in which the Council must reach a determination.

Documentary evidence:

- Documentary or other information in support of applications, representations or notices should be provided to the Clerk of the Sub-Committee at least 7 clear working days before the hearing. If this information is produced at the hearing it will only be taken into account by the Sub-Committee if the Sub-Committee and all the parties consent to its submission. Permission to have this information included in the hearing should be requested at the beginning of the hearing before any oral submissions have been made.
- Statements made by people in support of a party's representation who
 are not present at the hearing, must be signed by the maker, dated and
 witnessed by another person. The statement must also contain the
 witness's full name and occupation.

Representations:

 The chairman will invite each of the parties at the hearing or their representative sequentially to address the Sub-Committee and call any person/s to whom permission has been granted to appear. Each party will be allowed a maximum period of 10 minutes in which to address the Sub-Committee and call persons on his/her behalf.

- This 10 minute period is where each party has the opportunity to orally address the Sub-Committee and clarify any points in which the Sub-Committee has sought clarification prior to the hearing. This 10 minute period should be uninterrupted unless a member of the Sub-Committee or Legal Advisor considers that the speaker is making submissions that are irrelevant, frivolous or vexatious.
- Members of the Sub-Committee may ask questions of any party, at any time during the proceedings. Time taken in dealing with a Member's question will not be taken into account in determining the length of time available to the party in question to make their representation.

The sequence in which each of the parties will be invited to address the Sub-Committee will normally be in the order of:

- the Chief Officer of Police:
- the Fire Authority;
- the Health and Safety at Work Enforcing Authority;
- the Local Planning Authority;
- the Local Environmental Health Authority;
- the Local Weights and Measures Authority;
- the Authority Responsible for the Protection of Children from Harm;
- a navigation or other authority responsible for waterways; and
- any other party that has submitted representations in respect of the application, certificate, notice or other matter appearing before the Sub-Committee:
- the party that has submitted the application, certificate, notice or other matter appearing before the Sub-Committee.

At the discretion of the Sub-Committee the above order may be varied.

Cross-Examination:

Where witnesses have been permitted by the Sub-Committee to speak at the hearing on behalf of a party, permission must be sought from the Sub-Committee before another party can ask the witness questions. This process of questioning is normally referred to as cross-examination. The Sub-Committee will allow cross-examination only where it is necessary to assist it in considering the representations or application.

Relevance:

Information submitted at the hearing must be relevant to the applications, representations, or notice and the promotion of the licensing objectives. The Chairman of the Sub-Committee is entitled to exclude any information it considers to be irrelevant whether presented in written or oral form. The licensing objectives are:

The prevention of crime and disorder;
Public safety;
The prevention of public nuisance; and
The protection of children from harm.

7. Failure of parties to attend the hearing:

7.1 If a party, who has not given prior notice of his/her intention not to attend the hearing, is absent from the hearing the Sub-Committee may either adjourn the hearing or hold the hearing in the party's absence. Where the hearing is held in the absence of a party, the Sub-Committee will still consider the application, representation or notice submitted by that party.

8. Adjournments and extension of time:

- 8.1 The Sub-Committee may adjourn a hearing to a specified date or extend a notice period except where it must make a determination within certain time limits in the following specific applications:
 - Applications for conversion of existing licences where the Sub-Committee must make a determination within 2 months of the application first being received. In default of a decision being made the application will be treated as being granted;
 - Applications for variation of existing licences where the Sub-Committee must make a determination within 2 months of the application first being received. In default of a decision being made the application will be treated as being rejected;
 - Applications for conversion of existing club certificates where the Sub-Committee must make a determination within 2 months of the application being first received. In default of a decision being made the application will be treated as being granted;
 - Applications for variation of existing club certificates where the Sub-Committee must make a determination within 2 months of the application being first received. In default of a decision being made the application will be treated as being rejected;
 - Applications made by holders of justices' licences for personal licences must be determined within 3 months of the application first being received. In default of a decision not being made within this period the application will be treated as being granted;
 - Review of premises licences following closure orders where the Subcommittee must make a determination within 28 days of receiving notice of the closure order.

9. Sub-Committee's determination of the hearing:

- 9.1 At the conclusion of the hearing the Sub-Committee will deliberate in private accompanied by the Clerk and the Legal Advisor who will be available to assist the Sub-Committee with any legal problems but will not participate in any decision making of the Sub-Committee.
- 9.2 The Sub-Committee will normally make its determination and announce its decision at the end of the hearing.
- 9.3 Where all parties have notified the Sub-Committee that a hearing is not required the Sub-Committee must make its determination within 10 working days of being given notice that the hearing is not required.

10. Power to exclude people from hearing:

- 10.1 The public are entitled to attend the hearing as spectators. However, the Sub-Committee may exclude any person from the hearing including any person assisting or representing a party where:
 - it considers that the public interest would be best served by excluding the public or the individual person from the hearing; or
 - that person is behaving in a disruptive manner. This may include a party who is seeking to be heard at the hearing. In the case where a party is to be excluded, the party may submit to the Sub-Committee in writing any information which they would have been entitled to give orally had they not been required to leave the hearing.

11. Recording of proceedings:

11.1 A written record of the hearing will be produced and kept for 6 years from the date of the determination of the hearing.

12. Power to vary procedure:

12.1 The Sub-committee may depart from following any of the procedures set out in this document if it considers the departure to be necessary in order to consider an application, notice or representation.

Agenda Item 5

Licensing Sub-Committee

Section 1 - <u>Licensing Officer's report</u>

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LICENSING SUB-COMMITTEE

REPORT

9 July 2012

Subject Heading:

Temporary Event Notice Application South Street J/W Market place Romford.

Report Author and contact details:

Paul Campbell – Licensing Officer 01708 432777

licensing@havering.gov.uk

This application for a Temporary Event Notice made by Mr Jack Kendall under section 100 of the Licensing Act 2003. The application was received by Havering's Licensing Authority on 29th June 2012.

Geographical description of the area and description of the building

The Temporary Event Notice (TEN) is for Saturday 14th July 2012 to cover the hours of 09.00 to 16.00 for the Provision of Regulated Entertainment for a maximum of 50 people. The TEN application is for a stall like gazebo 6ft X 6ft at the start of the market in South Street Romford

A map of the area is attached to assist the sub-committee.

The application forms were received by the licensing office on Friday 29th June 2012 although date stamped 27th June.

I followed the procedure relating to TENs entered it onto our data base and returned a signed copy to the applicant/agent acknowledging the TEN by post.

PC Dave Fern the Havering Police Licensing Officer made a representation against the Temporary Event Notice on Monday 2nd July 2012.

Under the Licensing Act 2003 the police and/or environmental health have three working days to lodge an objection to a TEN on the grounds relating to one or more of the four licensing objectives (The Prevention of Crime and Disorder, Public Safety, the Prevention of Public Nuisance and the Protection of Children from Harm).

The police representation was submitted within three working days of receipt of the TEN even using the earlier date of 27/6/12 (day one of the three working days is the working day following receipt of the application)

Licensing Sub-Committee, 9 July 2012

A TEN allows the sale of alcohol, regulated entertainment and late night refreshment (hot food and drink 23.00hrs to 05.00hrs) for a limited period to take place without there being a licence but limits the number of people present to 499 (including staff).

Details of the application

A copy of the application and my covering letter are attached.



Mr Jack Kendall 162 Valence Wood Road Dagenham RM8 3AJ

Your Reference:

My Reference: PPC/Misc. Act.011828

Public Protection

Housing & Public Protection London Borough of Havering Mercury House, Mercury Gardens Romford RM1 3SL

Telephone: 01708 432777 Fax: 01708 432554 email: licensing@havering.gov.uk Textphone **9**: 01708 433175

Date: 29 June 2012

Dear Sir/Madam

Licensing Act 2003
Temporary Event Notice (TEN) - 011828
End of Market, South Street, South Street, Romford, RM1

Please find enclosed the signed copy of your Temporary Event Notice.

For your information:

 If you submit a Temporary Event Notice (TEN) and the hours requested extend beyond midnight this will be counted as two days of the fifteen days allowed for TENs at a given premises, e.g. a TEN from 23:00hrs to 01:00hrs the following day will be counted as two days.

Also

• The signed acknowledgment of the Temporary Event Notice has to be displayed at the premises during the hours of the event.

Please note to erect a stall/gazebo at the location you will need the permission of Romford Town Centre Management 01708 434343

Further information can be found at www.culture.gov.uk alcohol and entertainment, or www.havering.gov.uk Licensing Act 2003.

Yours faithfully

Paul Campbell





APPENDIX 1

Copy of Application





MARKET PLACE JW SOCITA STREET



Temporary Event Notice

Before completing this notice please read the guidance notes at the end of the notice. If you are completing this notice by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written or typed in black ink. Use additional sheets if necessary.

You should keep a copy of the completed notice for your records. You must send at least one copy of this notice to the licensing authority and additional copies must be sent to the chief officer of police and the local authority exercising environmental health functions for the area in which the premises are situated. The licensing authority will give to you written acknowledgement of the receipt of the notice.

I, the proposed premises user, hereby give notice under section 100 of the Licensing Act 2003 of my proposal to carry on a temporary activity at the premises described below.

1. The personal det	tails of prem	ises user (Please	read note 1)	
1. Your name				
Title	Mr⊠ Mrs	s Miss Ms	Other (ple	ase state)
Surname	KENDALL			
Forenames	JACK			
				or maiden names, if applicable.
Please continue on				
Title	Mr Mrs	s Miss Ms	Other (ple	ase state)
Surname				
Forenames			Li.	
3. Your date of bir	th		Day 18	Month 01 Year 1984
4. Your place of bi	rth		RUSH GR	EEN
5. National Insurar			JG2163271	
6. Your current add	dress (We w	ill use this addre	ss to correspond	d with you unless you complete the
separate correspon	dence box b	elow)		
Post town ESSEX			Post code RM	18 3 A I
POST TOWN ESSEX			1 OSL COUC IXIV	10 3/3
7. Other contact de				
Telephone number Daytime	S	0208 227 0975		
Evening (optional)				
Mobile (optional)				
Fax number (optio	nal)			
E-Mail Address		DAGENHAM	DARTS@LIVE	E.CO.UK
(if available)				
			ou complete the	details below, we will use this
address to correspo	and with you	1)		

Need

Rage ASSIV

it,

6

Post town	Post code
9. Alternative contact details (if ap	plicable)
Telephone numbers:	
Daytime	
Evening (optional)	
Mobile (optional)	
Fax number (optional)	
E-Mail Address	
(if available)	
, and the second	
2. The premises	
Please give the address of the premit has no address give a detailed de (Please read note 2)	nises where you intend to carry on the licensable activities or if scription (including the Ordnance Survey references)
AT THE BEGINNING OF MARK PUBLIC HOUSE IS SITUATED.	ET PLACE NEAR OR WHEREABOUTS THE LAMB INN
Dans a maminas lineara as alabam	amines contificate have affect in valetion to the mamines (an any
	emises certificate have effect in relation to the premises (or any enter the licence or certificate number below.
	cited the necice of certificate named bolow.
Premises licence number	
Club premises certificate number	
If you intend to use only part of the this notice applies, please give a de	e premises at this address or intend to restrict the area to which escription and details below. (Please read note 3)
1	remises below. (Please read note 4)
TT WALL BE A	STAIL LIKE CATEBO (AXG)
TI AAIII OF II	STATES THE CITY OF
AT THE START	STALL LIKE GAZEBO, GAZEBO, GAZEBO
Please describe the nature of the ev	vent below. (Please read note 5)
LIVE MUSIC, GIG, PROMOTION	NAL

3. The licensable activities

Please state the licensable activities that you intent "X" next to the licensable activities you intend to		lease mark an
The sale by retail of alcohol		
The supply of alcohol by or on behalf of a club to of the club		
The provision of regulated entertainment	N/A	
The provision of late night refreshment		
Are you giving a late temporary event notice? (Pl		
Please state the dates on which you intend to intendicensable activities. (Please read note 8)	utun 7017	
	14th Johy [Sla
Please state the times during the event period that (please give times in 24 hour clock). (Please read		ble activities
9.00 - 16.00		
Please state the maximum number of people at an allow to be present at the premises during the time licensable activities, including any staff, organises note 10)	es when you intend to carry on	50
If the licensable activities will include the supply of alcohol, please state whether the supplies will be	On the premises only	
for consumption on or off the premises, or both (please mark an "X" next to the appropriate box).	Off the premises only	
(Please read note 11)	Both	
4. Personal licence holders (Please read note 12)		
Do you currently hold a valid personal licence? (Please mark an "X" in the box that applies to you)		Yes No
If "Yes" please provide the details of your person		
Issuing licensing authority		
Licence number		
Date of issue		
Date of expiry		
Any further relevant details		
		*1
5. Previous temporary event notices you have give	en (Please read note 13)	

Have you previously given a temporary event notice in respect of any premises for events falling in the same calendar year as the event for which you are now giving this temporary event notice? (Please mark an "X" in the box that applies to you)	Yes	No
If answering yes, please state the number of temporary event notices you have given for events in that same calendar year		
Have you already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice? (Please mark an "X" in the box that applies to you)	Yes	No
Associates and business colleagues (Please read note 14)		
Has any associate of yours given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice? (Please mark an "X" in the box that applies to you)	Yes	No 🖂
If answering yes, please state the total number of temporary event notices your associate(s) have given for events in the same calendar year	Yes	No 🖂
Has any associate of yours already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice?	Yes	No 🖂
(Please mark an "X" in the box that applies to you) Has any person with whom you are in business carrying on licensable activities given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice? (Please mark an "X" in the box that applies to you)	Yes	No 🖂
If answering yes, please state the total number of temporary event notices your business colleague(s) have given for events in the same calendar year.		
Has any person with whom you are in business carrying on licensable activities already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice? (Please mark an "X" in the box that applies to you)	Yes	No 🖂
7. Checklist (Please read note 15) I shall (Please mark the appropriate boxes with an "X")		
Send at least two copies of this notice to the licensing authority for the area in wh	ich	
Send a copy of this notice to the chief officer of police for the area in which the		
Send a copy of this notice to the local authority exercising environmental health functions for the area in which the premises are situated		
If the premises are situated in one or more licensing authority areas, send at least	one	

TOPS HAVE BEEN SENT TO BOTH Palice AND ENVIRONMENT HEOGENSTH I WILL RESENCE ALL AGAIN ALONG WITH 2 COPS TO YOU

copy of this notice to each additional licensing authority

If the premises are situated in one or more police areas, send a copy of this notice to each additional chief officer of police	
If the premises are situated in one or more local authority areas, send a copy of this notice to each additional local authority exercising environmental health functions	
Make or enclose payment of the fee for the application	\boxtimes
Sign the declaration in Section 9 below	

8. Condition (Please read note 16)

It is a condition of this temporary event notice that where the relevant licensable activities described in Section 3 above include the supply of alcohol that all such supplies are made by or under the authority of the premises user.

9. Declarations (Please read note 17)

The information contained in this form is correct to the best of my knowledge and belief.

I understand that it is an offence:

- (i) to knowingly or recklessly make a false statement in connection with this temporary event notice and that a person is liable on conviction for such an offence to a fine up to level 5 on the standard scale; and
- (ii) to permit an unauthorised licensable activity to be carried on at any place and that a person is liable on conviction for any such offence to a fine not exceeding £20,000, or to imprisonment for a term not exceeding six months, or to both.

Date 14TH JUNE 201/2

Name of Person signing

JACK KENDALL

For completion by the licensing authority

10. Acknowledgement (Please read note 18)

I acknowledge receipt of this temporary event notice.

Signature

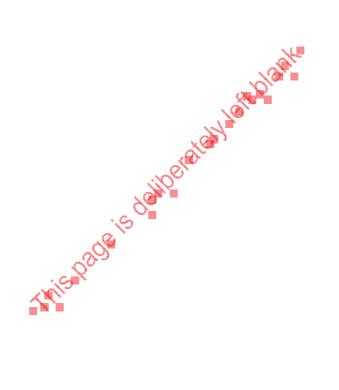
On behalf of the licensing authority

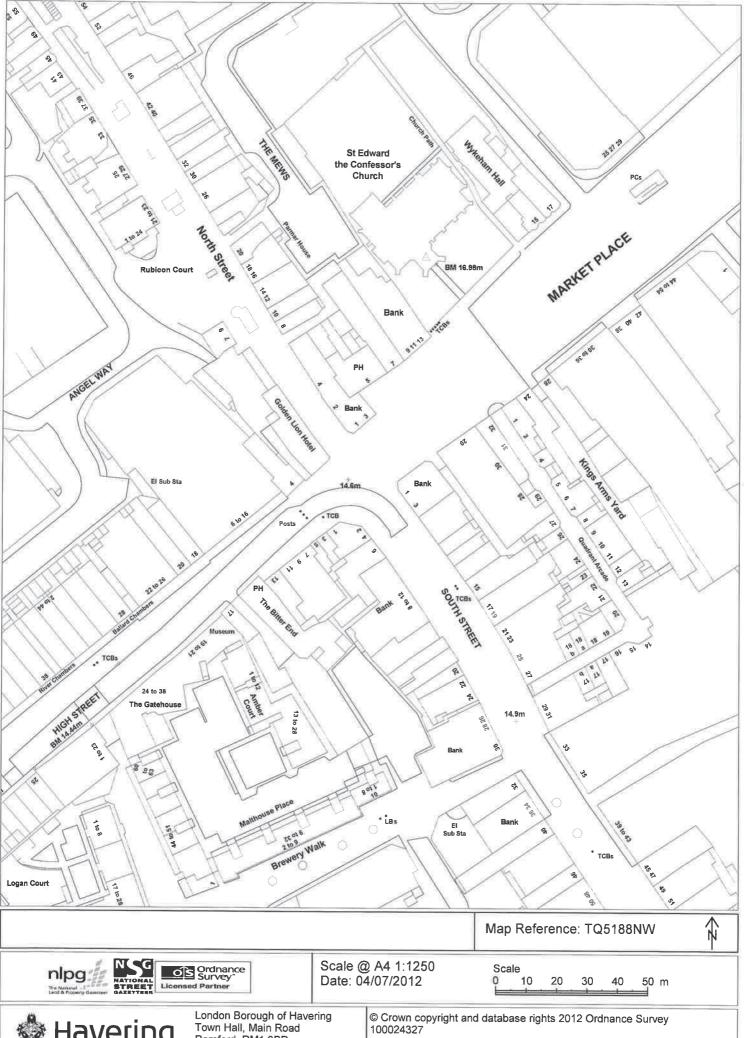
Date

28/6/12

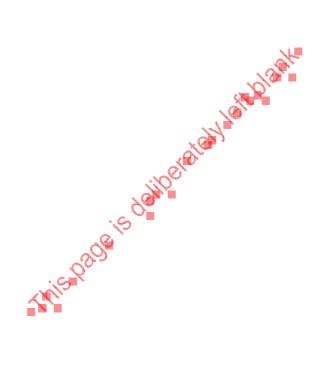
Name of Officer signing

Name CAN PSULE





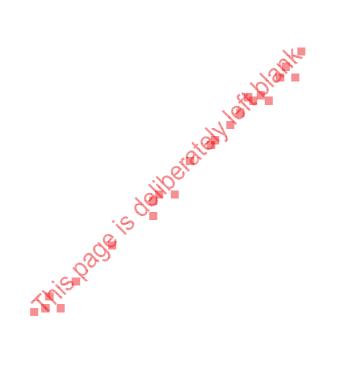
Romford, RM1 3BD Tel: 01708 434343





APPENDIX '2'

Representations from Responsible Authorities



Licensing Authority London borough of Havering Mercury House, Mercury Gardens Romford RM1 3SL PC 118 KD David Fern

Romford Police Station

19 Main Road Romford, Essex RM1 3BJ

Telephone: 01708 432781

Email: David-

anthony.fern@met.police.uk

Date: 2nd July 2012

Police wish to make representation against the temporary event notice for a live music gig, promotion to be held on 14/07/2012 from 0900 - 1600 hours outside The Lamb public house, RM1.

I have made several attempts to contact the applicant to discuss this matter with him; I have been informed that the applicant is currently away from London.

This event would be held in a public place on a market day, the applicant states he wishes to have a gazebo 6ft by 6ft which would be on a public highway, and this would block the pubic access, which is an offence.

The applicant has failed to state what if any permission as been sought, And by whom? Or even if the market inspector has been consulted?

There is no mention of what type or style of music it will be or how the volume of the music will be controlled. There could also be the potential for crowds to congregate adding further concerns for the police. The applicant states 50 people will be present and offered no plans as to where they would be. Or how they would be controlled or how this number will be maintained in a public area.

This application in its current format would not promote the licensing objectives particularly prevention of crime and disorder and public nuisance.

The Metropolitan police could not support this application, and asks the committee not to grant this event.

If I can be of any further assistance in this matter please do not hesitate to contact me in the licensing office.

Yours sincerely

PC David Fern Metropolitan police - Havering Licensing officer This page is intentionally left blank